

REPORT 4 OF THE COUNCIL ON SCIENCE AND PUBLIC HEALTH (A-10)
Genomic-based Personalized Medicine
(Reference Committee E)

EXECUTIVE SUMMARY

Objectives. The term “personalized medicine” (PM) refers to health care that is informed by each person’s unique clinical, genetic, and environmental information. Clinical integration of PM technologies is enabling health care providers to more easily detect individual differences in susceptibility to particular diseases or in response to specific treatments, then tailor preventive and therapeutic interventions to maximize benefit and minimize harm. This report will review current status of genomic-based PM and challenges to implementing it, and will briefly summarize the activities of key federal agencies, professional organizations, coalitions, and health systems that are working to further the integration of genomic-based technologies into routine care.

Data Sources. Literature searches were conducted in the PubMed database for English-language articles published between 2005 and 2010 using the search terms “personalized medicine” and “personalized medicine AND clinic.” To capture reports that may not have been indexed on PubMed, a Google search was also conducted using the search term “personalized medicine.” Additional articles were identified by review of the literature citations in articles and identified from the PubMed and Google searches.

Results. Genetic testing has been a routine part of clinical care for a number of years in screening and diagnosis. Recently, a number of genomic-based applications have advanced beyond these screening and diagnostic techniques and are “personalizing” the delivery of care by enabling risk prediction, therapy, and prognosis that is tailored to individual patients. Yet there are challenges to the clinical implementation of PM, such as the lack of genetics knowledge among health care providers, slow generation of clinical validity and utility evidence, a fragmentary oversight and regulatory system, and lack of insurance coverage of PM technologies. A number of programs and activities at both the federal and private levels are focused on overcoming the challenges and facilitating appropriate clinical implementation of PM by conducting research, providing education and resources, and evaluating the quality of genomic applications.

Conclusions. PM promises to enable the tailoring of treatments and preventions for individual patients. In order to maximize the benefit of PM technologies for patient care, several barriers need to be addressed. Most importantly, the health care workforce must become educated about the clinical use of genetic technologies. Also, better systems of oversight and regulation must be implemented, an exploration of the type of evidence that is sufficient to demonstrate clinical validity and utility should be undertaken, and coverage of clinically useful PM applications should be considered by insurers. Our American Medical Association (AMA) recognizes the importance of genomic-based PM in the delivery of care and will continue to develop educational resources and point-of-care tools to assist in its clinical implementation. Our AMA also will continue to represent physicians’ voices and interests in national policy discussions of issues pertaining to the clinical implementation of genomic-based PM.

REPORT OF THE COUNCIL ON SCIENCE AND PUBLIC HEALTH

CSAPH Report 4-A-10

Subject: Genomic-based Personalized Medicine

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Referred to: Reference Committee E
(Brooks F. Bock, MD, Chair)

1 At the 2006 Annual Meeting of the House of Delegates (HOD), Council on Science and Public
2 Health Report 4, “Genomic- and Molecular-based Personalized Health Care,” (AMA Policy D-
3 460.976, AMA Policy Database) was presented to the HOD and its recommendations adopted.¹
4 The report reviewed the use of genetic information to enhance patient care and the potential
5 implications of the human genome for research and development and clinical practice. It also
6 briefly identified public policy issues surrounding the use of genomic information. The Council
7 believes that genomic-based technologies are increasingly impacting the delivery of care, and
8 therefore initiated the development of this report to serve as an update to its 2006 report
9

10 The term “personalized medicine” (PM) refers to health care that is informed by each person’s
11 unique clinical, genetic, and environmental information.² While the principle of providing care
12 that is appropriate for each individual patient has always been the goal of physicians,³ PM can be
13 considered an extension of traditional approaches, enabling further refinement of diagnosis,
14 treatment, and prevention.⁴ PM is envisioned as generating a new model for health care that is
15 based on proactive and preventive health planning, as opposed to a traditional reactive approach
16 that often does not identify disease until it is already manifest and sometimes irreversible.²
17 Forming the foundation of PM are genomic-based methods, such as genetically-informed risk
18 prediction and therapeutic tools and evaluation of family health history; and health information
19 technology (HIT) that includes electronic health records (EHR), clinical decision support (CDS),
20 and health risk assessment algorithms.² Armed with the integration of these technologies, health
21 care providers may more easily detect individual differences in susceptibility to particular
22 diseases or in response to specific treatments, then tailor preventive and therapeutic interventions
23 to maximize benefit and minimize harm.⁴ Although HIT plays a vitally important role in PM, this
24 report will focus on genomic-based technologies; it will review current status of genomic-based
25 PM and challenges to implementing it and will briefly summarize the activities of key federal
26 agencies, professional organizations, coalitions, and health systems that are working to further the
27 integration of genomic-based technologies into routine care. (Acronyms used throughout the
28 report are defined in Appendix I.)
29

30 METHODS

31
32 Literature searches were conducted in the PubMed database for English-language articles
33 published between 2005 and 2010 using the search terms “personalized medicine” and
34 “personalized medicine AND clinic.” To capture reports that may not have been indexed on
35 PubMed, a Google search was also conducted using the search term “personalized medicine.”

1 Additional articles were identified by review of the literature citations in articles and identified
2 from the PubMed and Google searches.

3 GENOMIC-BASED PM APPLICATIONS

4

5 Genomic-based PM is rooted in the detection of genetic variations that cause disease or increase
6 disease risk or susceptibility. Knowledge of the genetic basis of disease has grown rapidly during
7 the last 20 years, revealing the mutations and variations that cause disease or are associated with
8 an increase in disease risk. Concurrent with the growth in this knowledge, the technology that
9 underlies genetic analysis has gotten more sophisticated, efficient, and less costly, making genetic
10 testing more accurate, rapid, and affordable.^{2,5} As a result, tests that detect genetic variations
11 have proliferated. Close to 2,000 genetic tests are now available to health care providers,
12 researchers, and consumers.⁶ These tests are aimed at predicting disease risk and susceptibility,
13 diagnosing disease, guiding therapeutic options, predicting prognosis, and in some cases, guiding
14 lifestyle choices.

15

16 Genetic testing has been a routine part of clinical care for a number of years. For example,
17 diagnosis of single gene disorders such as cystic fibrosis or Huntington's disease are guided by
18 the results of genetic testing.⁶ Much of newborn screening, designed to detect and provide
19 treatment for disorders that, if left untreated, would lead to early mortality or severe lifelong
20 disability, is genetically based.^{7,8} Carrier screening, preimplantation genetic diagnosis, and
21 prenatal diagnosis are valuable tools for calculating risk of passing on disease alleles to a future
22 child, and detecting manifestation of genetic disease in an unborn child, respectively.⁹⁻¹¹
23 However, in recent years, a number of genomic-based applications have advanced beyond these
24 screening and diagnostic techniques and are "personalizing" the delivery of care, i.e., enabling
25 risk prediction, therapy, and prognosis that is tailored to individual patients. Used in combination
26 with evaluation of familial inheritance patterns, PM applications have the potential to
27 significantly improve patient care by ensuring that each patient is treated appropriately and
28 effectively. Below are examples of the genomic-based PM applications that are being used to
29 enhance the delivery of care.

30

31 *Predicting Disease Susceptibility*

32

33 Family Health History. Health care providers have long been using genetics to predict disease
34 risk by collecting patients' family health history (FHH). A carefully collected FHH can show
35 genetic inheritance patterns and often reveal who in the family may be at risk for certain diseases,
36 thereby defining appropriate candidates for further evaluation, such as genetic screening or
37 diagnostic testing, and who may be candidates for preventive strategies, such as lifestyle changes
38 and early treatments.^{2,12} FHHs are widely used by clinical geneticists, genetic counselors, and
39 other health care professionals in risk assessment for single-gene disorders and hereditary cancer
40 syndromes. Primary care physicians are often the first to encounter patients with possible genetic
41 disorders; therefore, a FHH is an important tool in the primary care setting for informing referral
42 and management decisions for a wide number of diseases. Several groups recommend that all
43 health professionals understand the importance of a FHH.¹³⁻¹⁵ Unfortunately, FHH collection
44 competes with other clinical tasks for limited provider time;^{16,17} primary care visits average less
45 than 20 minutes,¹⁸ with only approximately 2.5 minutes spent on discussions of FHH.¹⁶ The U.S.
46 Surgeon General encourages patients and families to collect their own FHH and share it with their
47 physicians.¹⁹ It is important for physicians to be aware that patients often lack awareness,
48 understanding, and recollection of their FHH, and differing interpretations of the term "family"
49 exist.^{12,20}

1
2 Since the genetic basis of complex diseases such as diabetes and cardiovascular disease is
3 becoming more clear, more study is needed to determine how best to use FHH to determine
4 disease risk and inform patient management strategies. A 2009 evidence report by the Agency
5 for Healthcare Research and Quality addressed issues relevant to the collection of FHH in the
6 primary care setting,^{21,22} and a recent National Institutes of Health (NIH) State-of-the-Science
7 Conference called for studies that examine which key elements of a FHH should be used for the
8 purposes of risk assessment for common diseases, whether the collection of FHH will improve
9 health outcomes for the patient, and how accurate is the information collected from patients.¹²

10
11 Genetic Susceptibility Testing. Genetic tests are increasingly being used to personalize the
12 prediction of disease risk or susceptibility. One of the most well-known examples of this type of
13 test is BRACAnalysis®, which predicts the risk of developing hereditary breast and ovarian
14 cancer by detecting mutations in the *BRCA1* and *BRCA2* genes.²³ Women who carry certain
15 *BRCA* mutations have a 50-80% chance of developing breast cancer by age 70, and have elevated
16 risk for ovarian and other cancers; men who carry *BRCA* mutations also are at elevated risk for
17 developing breast and other types of cancer, such as prostate, pancreatic, and colon.²⁴ While only
18 a small number of breast cancer cases are caused by *BRCA* mutations, the test is often performed
19 when FHH and the patient's own health history reveal *BRCA*-associated cancers. Positive,
20 negative and uncertain test results have important implications for future cancer risk, screening,
21 preventive therapy, and risk in family members. Family members also may choose to be tested so
22 that they too can make informed decisions about preventive options.

23
24 Notably, BRACAnalysis® has been the subject of a recent patent dispute. Myriad Genetics, the
25 developer and manufacturer of the test, together with the University of Utah, holds patents on the
26 *BRCA* genes; Myriad is the sole provider of full-sequence *BRCA* testing in the U.S. and has
27 licensed only a few other laboratories to perform other *BRCA* diagnostic testing. In 2009, the
28 American Civil Liberties Union represented several medical professional organizations, including
29 the AMA, in a suit against Myriad, arguing that the patents have had a chilling effect on
30 technological advancements and patient access to *BRCA* diagnostic testing.²⁵ In March 2010, a
31 U.S. District Court invalidated the patents, but Myriad has stated that it will appeal the ruling.²⁶

32
33 Several other genetic tests exist that predict susceptibility to disease. For example, individuals
34 with a strong FHH of colorectal and/or endometrial cancer can be tested for mutations in the
35 genes *MLH1*, *MSH2*, *MSH6*, and others, which are characteristic of hereditary colorectal cancer
36 syndromes.²⁷ Those who carry mutations in these genes have a risk as high as 60-80% for
37 developing colorectal and endometrial cancers.²⁸ A positive result indicates the need for earlier
38 and more frequent colonoscopy screening, with the goal of earlier detection. A number of gene
39 variations associated with an increased risk for both early- and late-onset Alzheimer's disease can
40 be detected by genetic testing.²⁹ Genetic tests also are available to predict risk for developing
41 age-related macular degeneration.⁶

42
43 It is important to note that some genetic tests (especially those that predict risk of developing a
44 complex disease caused by a combination of genetic variations and environmental components)
45 have unproven clinical utility; clinical utility represents the ability of a test to improve health
46 outcomes.³⁰ With proper evidence generation, these genetic tools could be promising resources
47 for personalized screening and prevention.

48
49 *Predicting Prognosis*

50

1 Genomic profiling of tumor tissue has been widely used to inform the diagnosis and management
2 of cancers. More recently, genetic tests are being used to predict survival and benefit of
3 chemotherapy for those diagnosed with breast cancer. For example, MammaPrint® and
4 Oncotype DX® are designed to predict the risk of developing distant metastases in women of a
5 certain age and breast tumor type.^{31,32} Both tests analyze the expression of a series of tumor
6 genes, and based on expression levels, predict chance of recurrence-free survival at 10 years.
7 Oncotype DX® additionally predicts the magnitude of benefit from chemotherapy.³² The clinical
8 validity, (i.e., the ability of the test to predict its associated disorder) of MammaPrint® and
9 Oncotype DX® has been established.³¹ While retrospective studies have pointed to the clinical
10 utility of the tests, clinical trials collecting evidence to more conclusively demonstrate it are
11 underway.^{33,34} The use of Oncotype DX® in addition to other elements of risk stratification to
12 guide chemotherapy treatment decisions is now included in the recommendations of the National
13 Comprehensive Cancer Network, the American Society of Clinical Oncology (ASCO), and the
14 College of American Pathologists (CAP).^{31,35-37}

15 *Monitoring Surgical Outcome*

16 Genetics is now being used as a tool to monitor risk for tissue rejection following transplantation.
17 Endomyocardial biopsy has been the standard method for monitoring tissue rejection after cardiac
18 transplantation; however, it is invasive, expensive, and subject to sampling error. Gene
19 expression profiling of peripheral blood mononuclear cells (PBMC) has been shown to
20 distinguish patients in post-transplant quiescence versus those in acute rejection.³⁸ Such tests
21 (e.g., AlloMap®) examine the expression level of several genes in PBMCs of patients who have
22 undergone cardiac transplantation, offering a non-invasive, accurate method of monitoring risk
23 for tissue rejection.² A small trial recently showed that use of AlloMap® resulted in significantly
24 fewer biopsies without increasing serious adverse outcomes.³⁹

25 *Informing Drug Therapy: Pharmacogenomics*

26 One of the most well-studied facets of PM is pharmacogenomics, the study of inherited genetic
27 variations that influence individual response to drugs. Disposition processes, such as drug
28 absorption, distribution, metabolism, and excretion, determine the pharmacokinetic behavior of
29 the drug in individual patients and the time course of the drug/plasma concentration profile.
30 Genetic variations in genes that encode drug transporters, drug metabolism enzymes, and
31 receptors are key factors in altering drug responses in some individuals. Knowing whether a
32 patient carries these variations can often aid in individualizing drug therapy, and may decrease
33 adverse drug reactions while increasing the effectiveness of drugs. Pharmacogenomics has been
34 characterized as “getting the right dose of the right drug to the right patient at the right time.”⁴⁰

35 Among the most common genes responsible for differences in drug metabolism and response are
36 the *cytochrome P450 (CYP)* genes, encoding enzymes that control the metabolism of more than
37 70% of prescription drugs. People who carry variations in certain *CYP* genes often do not
38 metabolize drugs normally. Other genes known to affect drug response encode the receptors for
39 regulatory molecules such as hormones, cytokines, and growth factors, and cellular proteins such
40 as enzymes, transporters, carriers, ion channels, structural proteins, and transcription factors.
41 Variations in these genes can lead to altered responses and adverse drug reactions by disabling,
42 inactivating, interfering with, or influencing the signaling mechanisms or cellular machinery that
43 mediate the effects of the drug.

44 Pharmacogenomic testing, which detects variations in genes required for normal drug metabolism
45 and response, can be used to avoid adverse drug reactions, predict effectiveness, and predict the

1 correct drug dose. The product labeling for more than 200 drugs now includes information about
2 the influence of genetics on drug response or safety, and in some cases, recommends genetic
3 testing.^{4,40} A full table of drugs subject to pharmacogenomic variation can be found on the Food
4 and Drug Administration's (FDA) Web site and on the Web site of the Indiana University
5 Division of Clinical Pharmacology.^{41,42} Below are examples of drugs for which genetic testing to
6 determine pharmacogenomic effect may be beneficial.

7
8 Predicting Adverse Drug Events. Several drugs can cause severe and life-threatening reactions in
9 patients with genetic variations in genes that metabolize or are targets of the drugs. Abacavir
10 (marketed as Ziagen) is a nucleoside reverse transcriptase inhibitor used in combination with
11 other antiretrovirals to treat HIV infection.⁴³ An immunologically-mediated hypersensitivity
12 reaction occurs in 5-8% of patients taking abacavir. The hypersensitivity symptoms include a
13 combination of fever, rash, gastrointestinal tract symptoms, and respiratory symptoms that
14 become more severe with continued dosing.⁴⁴ This hypersensitivity is associated with a variant
15 allele of the major histocompatibility complex, *HLA-B*5701*. Patients who carry the variant
16 allele have an increased risk for developing a hypersensitivity reaction.⁴⁴ *HLA-B*5701* screening
17 before abacavir treatment results in a significantly reduced number of hypersensitivity cases.⁴⁴
18 The abacavir product labeling recommends genetic testing before prescribing it.⁴³

19
20 Other drugs that have the potential to cause serious adverse events in patients with certain genetic
21 variations are azathioprine, carbamazepine, and codeine. The product labeling of both
22 azathioprine and carbamazepine recommend consideration of genotyping before prescribing.^{45,46}
23 The labels of drugs containing codeine warn of potential side effects in people with certain
24 genetic variations.⁴⁷

25
26 Predicting Drug Effectiveness. Several drugs are subtherapeutic or ineffective in patients with
27 genetic variations in genes that metabolize or are targets of the drugs. Clopidogrel (marketed as
28 Plavix) is a platelet inhibitor often prescribed for secondary prevention following acute coronary
29 syndromes and for those undergoing percutaneous coronary intervention. However, up to one
30 quarter of patients taking clopidogrel experience a subtherapeutic antiplatelet response, resulting
31 in a higher risk for ischemic events.^{48,49} Clopidogrel is a prodrug; its antiplatelet properties are
32 exerted once it is converted to an active metabolite that binds to specific platelet receptors.⁵⁰ A
33 cytochrome P450 enzyme, *CYP2C19*, mediates the conversion of clopidogrel into the active
34 metabolite. Genetic variations in *CYP2C19* can alter a patient's response to clopidogrel. Patients
35 who carry those variations are considered poor metabolizers and show reduced ability to convert
36 clopidogrel into its active metabolite, resulting in a diminished antiplatelet effect and increased
37 chance for an ischemic event following clopidogrel therapy.^{50,51} In 2009, the clopidogrel product
38 labeling was revised to include *CYP2C19* genetic information. In 2009, a Boxed Warning was
39 added to the labeling to warn about the reduced effectiveness of clopidogrel in patients who carry
40 certain variations in *CYP2C19*, and to inform health care providers that genetic tests are available
41 to detect these variations.⁵²

42
43 Other important drugs that may be subtherapeutic or ineffective in patients carrying certain
44 genetic variations are tamoxifen, used in the treatment and provision of estrogen receptor-positive
45 breast cancer, and trastuzumab, used in the treatment of *HER2*-overexpressing breast tumors. In
46 late 2006, an FDA advisory committee recommended including in the tamoxifen product labeling
47 information about *CYP2D6* genotypes and potential effect on patient outcomes, and information
48 on *CYP2D6* genotyping tests;⁵³ it has not yet been changed. The trastuzumab product labeling
49 recommends genetic testing before prescribing the drug.⁵⁴

50

1 Predicting Correct Dose. Genetic variations can lead to an altered dosage requirement for some
 2 drugs. Warfarin is metabolized by the CYP2C9 enzyme. Its anticoagulant effect is mediated by
 3 the enzyme VKORC1, which is the target enzyme inhibited by warfarin. Variation in the
 4 *CYP2C9* gene causes some patients to have slow metabolism of warfarin and a longer half-life of
 5 the drug, resulting in higher than usual blood concentrations of warfarin and greater anticoagulant
 6 effect. Certain variations in the *VKORC1* gene result in reduced activity of the enzyme and
 7 subsequently reduced function of vitamin K–dependent coagulation factors. The combination of
 8 slow metabolism of warfarin caused by *CYP2C9* gene variations and reduced coagulation caused
 9 by *VKORC1* gene variations increases the risk of bleeding during warfarin therapy.⁵⁵ Up to 40%
 10 of patients carry variations in either *CYP2C9* or *VKORC1*.⁵⁵

11
 12 The product labeling of warfarin has been modified twice since information about the genetic
 13 basis of its metabolism was discovered. In 2007, language was added cautioning that genetic
 14 variations in the *CYP2C9* and *VKORC1* enzymes may influence the response of the patient to
 15 warfarin, and that lower initial doses should be considered for patients with genetic variations in
 16 *CYP2C9* and *VKORC1*. Early in 2010, the labeling was again updated to reflect the influence of
 17 genetics on dosage. The labeling now states “The patient’s *CYP2C9* and *VKORC1* genotype
 18 information, when available, can assist in selection of the starting dose.” The label includes a
 19 table describing the range of stable maintenance doses for patients with different combinations of
 20 *CYP2C9* and *VKORC1* variations.⁵⁶

21 22 *Direct-to-Consumer Genetic Testing*

23
 24 Direct-to-consumer (DTC) genetic testing refers to genetic tests that do not require the assistance
 25 of a physician or other health care provider to obtain. Types of genetic tests available directly to
 26 consumers include carrier testing; pharmacogenomic testing; and testing for susceptibility to
 27 complex diseases such as hereditary cancers; cardiovascular disease, and depression.⁵⁷⁻⁵⁹ These
 28 tests are enabling consumers to obtain personalized health information without the benefit of a
 29 physician intermediary.

30
 31 The AMA Board of Trustees studied the issue of direct-to-consumer genetic testing in Report 7
 32 (A-08) “Direct-to-Consumer Advertising and Provision of Genetic Testing” (AMA Policy D-
 33 480.980, AMA Policy Database).⁵⁷ The AMA and several other medical professional societies
 34 are concerned that the risks associated with DTC genetic testing outweigh the benefits.^{57,58,60-63}
 35 Among these risks is the challenge that the average patient faces in understanding the complex
 36 subject of genetics without a health care professional’s guidance.⁵⁷ Nonetheless, consumers are
 37 interested in DTC genetic testing. In a recent survey of consumers, 70% of respondents had
 38 either used the services of a DTC genetic testing company (6%), or were interested in using such
 39 services in the future (64%).⁶⁴ In the same survey, 78% of respondents reported that they would
 40 seek help from a physician in interpreting test results.⁶⁴ Physicians should therefore be familiar
 41 with the types of DTC genetic testing available and their clinical validity and utility so that they
 42 are able counsel patients who have questions about the meaning of results.

43 44 CHALLENGES TO THE IMPLEMENTATION OF PERSONALIZED MEDICINE

45
 46 As evidenced by the number of PM applications that are available to health care providers and
 47 consumers, the technology enabling PM is advancing rapidly. Yet there are challenges to its
 48 implementation in routine clinical practice. Among the challenges are the lack of genetics
 49 knowledge among health care providers, slow generation of clinical validity and utility evidence,
 50 a fragmentary oversight and regulatory system, and lack of insurance coverage of PM
 51 technologies.

1
2 *Genetics Knowledge Among Health Care Providers*
3

4 The successful uptake of genomic-based PM rests on health care providers' ability to understand
5 and use it. Despite the current and future promise of genomics and PM for clinical practice,
6 understanding and uptake of these new technologies has been slower than anticipated.⁶⁵ Surveys
7 of primary care providers demonstrate a lack of basic knowledge about genetics and often, a lack
8 of confidence in dealing with genetics-related issues that arise in the clinical setting.⁶⁶⁻⁶⁹ A recent
9 study concluded that health care providers cannot keep up with the pace of genetic tests and are
10 not adequately prepared to use test information to treat patients appropriately.³⁰ In a recent
11 survey of U.S. physicians conducted by the AMA and Medco, close to 90% of respondents
12 indicated they did not have adequate information about genetic test availability and application in
13 therapy. (AMA, unpublished data)

14
15 Especially troubling is the shortage of genetics professionals in the health care workforce. Fewer
16 than 5,000 genetics professionals (medical geneticists and genetic counselors certified by the
17 American Board of Medical Genetics or the American Board of Genetic Counseling) practice in
18 the U.S.,^{70,71} a number too low to meet the increasing demand for the anticipated rapid advances
19 in genetic services. Primary care physicians and others outside of the traditional genetics
20 specialties will likely be relied upon to provide genetic services.^{72,73}

21
22 At the medical school level, uneven and inadequate genetics instruction has been identified as a
23 significant barrier to the integration of PM into everyday medical practice.⁷⁴⁻⁷⁶ An analysis of
24 genetics content in medical school curricula found that 77% of schools taught genetics only in the
25 first year, and that 47% did not incorporate any genetics content in the third and fourth years.⁷³
26 Deficiencies in genetics knowledge have been noted among medical students,^{67,73,77} suggesting
27 that current educational approaches need to be modified to better prepare students to use genomic
28 technology once in practice.

29
30 Recommendations have been made to address the lack of genetics knowledge among health care
31 providers. There is wide agreement that genetics education must be better incorporated into
32 medical school and residency training, and made available as continuing education opportunities
33 for practicing physicians.^{65,66,78} Several organizations also have developed core competencies in
34 genetics to guide the design of training programs for medical students, residents, and practicing
35 health care providers.^{13-15,79}

36
37 Among recommendations for pre-service training is to increase the attention devoted to genetics
38 in common disease rather than rare single-gene disorders, since the treatment and prevention of
39 common diseases will subsume the most time in clinical practice.⁶⁵ Such content should be
40 presented both in genetics courses and also integrated into other courses focusing on organ
41 systems and related disease processes, to underscore the contribution of genetics across all
42 disease areas.⁶⁵ At the residency level, recommendations focus on connecting genetics and other
43 specialties, such as joint residency programs combining medical genetics with other disciplines,
44 and the development of genetics subspecialty fellowships within other residency programs.^{65,80,81}
45 Content in licensing exams could also be updated to reflect genetics content relevant to complex
46 disorders in addition to current content on basic genetics.⁸⁰

47
48 Continuing education for practicing physicians should contain information that will allow the
49 physician to practice some genetic services and to determine when referral to a genetics
50 professional is appropriate.^{65,72,80} Keeping in mind the time constraints of busy physicians,
51 resources that are Internet-based and designed to be used at the point of care, such as CDS linked

1 to EHRs, and a central repository that organizes clinical recommendations and practical tools to
2 facilitate incorporation of genomics into routine practice, would be valuable to physicians.^{65,80}
3 Alternative models for learning, such as a learning collaborative similar to that used in the
4 delivery of pediatric preventive services, have been proposed.^{80,82} It has also been suggested that
5 the maintenance of certification process be used to promote participation in genomic medicine-
6 related activities by instituting genetics education requirements.^{76,80} In 2010, plans for the
7 creation of the Association of Genomic Medicine, a new board tasked with establishing an
8 education curriculum for physicians that would lead to the accreditation of physicians in genomic
9 medicine, were announced by the Scripps Translational Science Institute.⁸³

10
11 Although competing demands and limited resources are challenges facing many organizations
12 attempting to provide PM resources for their constituencies,⁷⁶ broad engagement of professional
13 societies is critical to the implementation of PM in clinical care.⁸⁴ Professional organizations
14 have been called upon to play an active role in encouraging and facilitating education and training
15 in genomics.^{70,74,82} They can also contribute by developing guidelines, opinion, policy
16 statements, practice standards, and decision tools on PM, and host conferences that will offer
17 opportunities for dialogue, workshops, and collaboration on PM topics.^{30,84,85} Appendix II lists
18 several educational resources for health care professionals wishing to learn more about basic
19 genetics and the clinical implementation of genomic technologies.

20 21 *Slow Evidence Generation*

22
23 Genome-wide association studies (GWAS) have rapidly generated information about associations
24 between genetic polymorphisms and disease. As of early 2010, almost 500 GWAS had been
25 completed, yielding genetic information about common disorders such as diabetes, cardiovascular
26 disease, depression, and asthma.^{5,86} Combined with the results of other studies, there is now an
27 astonishing amount of data about the genetic basis of disease. However, much of the data is
28 preliminary, and often, the genetic polymorphisms identified account for relatively small portions
29 of associated disease risk.⁵ Nonetheless, tests that detect these polymorphisms are being
30 developed for use in the clinic. Efforts to establish clinical validity and clinical utility are
31 underway; in the absence of this evidence, health care providers must decide for themselves
32 whether to use these tests to inform patient care. The lack of evidence about individual tests often
33 leads health care providers to eschew genetic technologies altogether.⁸⁷

34
35 The lack of evidence on clinical validity and utility has led some to believe it is still far too early
36 to begin routine clinical implementation of genomic-based personalized medicine.⁸⁸ There is
37 much discussion about what type of evidence should be required before a test is recommended for
38 clinical use. Must it be generated by randomized controlled trials (RCTs), which are costly and
39 lengthy? If only tests with a high level of evidence are deemed acceptable, then it could take
40 years for genomic discoveries to be implemented in the clinic; conversely, if little evidence is
41 required, practices could prematurely adopt new technologies that will have ill-defined
42 consequences for patient care.^{89,90}

43
44 Since genomic-based technologies are being developed rapidly, it is not practical to expect that
45 evidence for every new technology will be generated by RCTs, nor should there be an expectation
46 that funding will be available for RCTs.⁹⁰ Above all, impacts of testing on morbidity and
47 mortality are central considerations in evaluating the clinical utility of genetic tests.⁹¹ Additional
48 considerations, such as psychosocial outcomes, are increasingly important but challenging to
49 evaluate using traditional methods of evidence-based review.⁹¹ Ultimately, test type and purpose
50 may dictate what type of evidence is sufficient to establish clinical utility.⁹² For example, clinical
51 utility evidence for tests that diagnose rare, single-gene disorders will likely be limited to small-

1 scale studies since sample populations are inherently limited.⁹² Conversely, for genetic
2 susceptibility tests that are intended for larger-scale screening, more rigorous assessments of
3 clinical utility will likely be required.⁹²

4 Several groups have begun to review existing evidence surrounding selected genomic
5 technologies and issue recommendations or guidelines. For example, the EGAPP (Evaluation of
6 Genomics Applications in Practice and Prevention) Initiative was launched in 2004 by the
7 Centers for Disease Control and Prevention's (CDC) National Office of Public Health Genomics.
8 The EGAPP Initiative established a systematic, evidence-based process for assessing genetic tests
9 and other clinical applications of genomic technology.⁹³ An independent, non-federal working
10 group oversees the systematic review of evidence and makes recommendations based on that
11 evidence. As of early 2010, EGAPP has commissioned several evidence reviews on the use of
12 genetic tests that it believes have the potential for broad population impact,⁹⁴ and has issued
13 recommendations on the use of four tests.⁹⁵ The United States Preventive Services Task Force
14 (USPSTF) also occasionally reviews evidence and makes recommendations on the use of genetic
15 testing in selected clinical situations.^{96,97}

16
17 While the EGAPP process has been effective in reviewing genetic technologies and issuing
18 recommendations, it does not have the resources to address every new genomic technology
19 available to physicians. Similarly, the USPSTF does not focus solely on evaluating the use of
20 genetic tests. Several recommendations for the creation of other review bodies have been
21 made,^{30,89,98} and the CDC's National Office of Public Health Genomics recently announced a
22 funding opportunity for the creation of a Genomics Knowledge Synthesis Center, which would
23 work collaboratively to plan and develop systematic evidence reviews on selected genomic
24 applications, topic briefs on genomic applications, and methods to enhance the efficiency and
25 quality of systematic evidence reviews.⁹⁹

26 27 *Oversight and Regulation of Genetic Tests*

28
29 The system for regulating genomic-based PM technologies has been regarded as a barrier to
30 clinical implementation since it largely fails to ensure that tests provide accurate and meaningful
31 health information to physicians and patients.^{30,89} The current oversight system leaves physicians
32 and other health care providers to determine for themselves which genetic tests are available and
33 the appropriate clinical scenarios in which to use them, and whether the test is clinically valid or
34 useful.

35
36 Both the Centers for Medicare and Medicaid Services (CMS) and the FDA are charged with
37 regulation of genetic tests and with oversight of the companies and laboratories developing the
38 tests. All laboratories performing testing on human samples and reporting patient-specific results
39 that have health implications are required to comply with the Clinical Laboratory Improvement
40 Amendments of 1988 (CLIA), which is administered by CMS.¹⁰⁰ CLIA requires that laboratories
41 demonstrate a test's analytic validity, i.e., that the test accurately and reliably detects the analyte
42 in question, and requires various types of performance assessment to verify analytic validity.³⁰
43 CLIA does not require that tests be clinically valid or have clinical utility. This means that
44 physicians cannot infer that a genetic test will be informative for patient care just because it is
45 being conducted in or offered by a CLIA-certified laboratory. Although most laboratories
46 offering medical genetic testing in the U.S. are required to comply with CLIA, CMS does not
47 make a listing of CLIA-certified laboratories publicly available.¹⁰¹

48
49 The FDA currently regulates only a small number of genetic tests that it considers "diagnostic test
50 kits," which are tests consisting of multiple components that are bundled together and sold to

1 laboratories as a unit and typically require the use of complex, non-transparent algorithms to
2 derive results. That type of test is FDA-cleared once information demonstrating analytic validity
3 and clinical validity is submitted.¹⁰² Only a fraction of genetic tests on the market fit into the
4 “diagnostic test kit” category. The large majority of genetic tests are developed by and available
5 from the laboratories themselves. Although the FDA believes it has the legal authority to regulate
6 these laboratory-developed tests (LDTs), it has not exercised that authority.¹⁰³ Laboratories
7 developing LDTs are subject to CLIA compliance and to the performance assessment
8 requirements of other accrediting organizations to which they may belong, but except in a few
9 specific circumstances, they are not required to demonstrate the test’s clinical validity.³⁰

10
11 In 2008, the Secretary’s Advisory Committee on Genetics, Health, and Society (SACGHS)
12 recommended that a mandatory, publicly available, online genetic test registry be created.³⁰ This
13 registry would contain information about what genetic tests are available to health care providers
14 and consumers, indications for use of tests, and about the analytic and clinical validity of tests,
15 empowering physicians by providing them with reliable information about what is known and not
16 known about genetic tests.^{89,104} In March of 2010, the National Institutes of Health (NIH)
17 announced that it will host a voluntary registry for genetic tests offered in the U.S.¹⁰⁵ The
18 registry, available beginning in 2011, will function to encourage providers of genetic tests to
19 enhance transparency by publicly sharing information about the availability and utility of their
20 tests; provide an information resource for the public, including researchers, health care providers
21 and patients, to locate laboratories that offer particular tests; and facilitate genomic data-sharing
22 for research and new scientific discoveries.¹⁰⁵ Several medical professional organizations,
23 including the AMA, test manufacturers, laboratories, and patient advocacy groups, have voiced
24 support for a mandatory registry,⁸⁹ and some have urged that the newly announced NIH voluntary
25 registry eventually become mandatory.¹⁰⁶

26 27 *Insurance Coverage of Genetic Tests*

28
29 In a 2006 report, SACGHS stated that “...coverage and reimbursement are critical to ensuring
30 appropriate access to genetic tests and services and their integration into clinical practice.”¹⁰⁷ The
31 number of genetic tests covered by insurance companies is limited. For a large number of genetic
32 tests offered, patients must pay out-of-pocket, creating a barrier to the clinical implementation of
33 genomic-based PM technologies. Physicians and health care providers are often reluctant to
34 recommend a genetic test that is not covered by insurance and creates a financial challenge for
35 particular patients.¹⁰⁷ Further, gaps in coverage result in health care disparities; those that can
36 afford to pay for genetic tests out-of-pocket benefit from the health information, while those who
37 cannot are effectively denied such information.¹⁰⁸

38
39 In general, insurance company decisions about coverage are increasingly emphasizing evidence.
40 Technology assessments that evaluate existing evidence on whether a genetic test is analytically
41 and clinical valid and clinically useful, in addition to factors such as cost, are often used to guide
42 coverage and reimbursement decisions.¹⁰⁷ Unfortunately, evidence needed to make informed
43 coverage decisions is lacking for many genetic tests and services.¹⁰⁷ It has been suggested that
44 the fragmentary regulatory system in place in the U.S., which does not require clinical validity or
45 utility data before genetic tests are made available, acts as a disincentive for test developers to
46 amass such data.¹⁰⁷ An analysis of factors influencing coverage decisions found that the strength
47 of evidence was the strongest predictor of reimbursement.¹⁰⁹ Health care providers are
48 demanding more evidence before implementing PM technologies;⁸⁷ combined with insurance
49 companies’ demand for evidence, genetic test developers may have more incentive to provide
50 such evidence.

51

1 CMS policy states that screening tests performed “in the absence of signs, symptoms, complaints,
2 or personal history of disease” are not covered by Medicare unless explicitly authorized.¹⁰⁷ Since
3 CMS considers many genetic tests to be screening tests, they are not covered by Medicare.
4 Additionally, Medicare coverage decisions are made both locally and nationally, creating variable
5 coverage policies in regional areas. There is precedent for broadening Medicare coverage of
6 preventive services; Congress has authorized coverage of screening tests such as mammography.
7 In its report on coverage and reimbursement issues, SACGHS recommended that Congress add a
8 Medicare benefit category for preventive services, which would allow CMS to consider covering
9 more genetic tests.¹⁰⁷ It also recommended that CMS clarify that personal history of disease, a
10 factor that is usually sufficient for coverage of screening tests, can include a family history of a
11 disease.¹⁰⁷
12

13 Medicare coverage decisions are closely monitored by private insurance companies, and often
14 private insurers elect to cover tests or services if and when Medicare makes coverage decisions.
15 However, with a few exceptions, genetic tests are often used for preventive, reproductive, and
16 life-planning decisions, the majority of which happen before the age of 65. Therefore, the utility
17 of genetic tests in the Medicare population may be lower than that in patients under the age of 65,
18 and so private insurer reliance on Medicare decisions may not be appropriate in the case of
19 genetic tests.¹⁰⁷
20

21 There are signs that insurance companies are beginning to consider coverage of some genetic
22 tests. In 2009, the Board of Directors of America’s Health Insurance Plans (AHIP), an
23 association representing more than 1,000 health insurance companies, issued a statement
24 acknowledging that some genetic tests do improve health outcomes, and encouraging health plans
25 to promote the availability of proven genetic tests.¹¹⁰ Additionally, the Medicare Evidence
26 Development and Coverage Advisory Committee (MEDCAC), which advises Medicare on
27 coverage decisions by reviewing and evaluating effectiveness and appropriateness of medical
28 services that are covered under Medicare or that may be eligible for coverage under Medicare,
29 has recently discussed genetic screening tests and pharmacogenomic tests in cancer therapy.¹¹¹
30

31 Medicare has recently begun to employ an alternative coverage strategy for promising treatments
32 or technologies. Coverage with evidence development (CED) is a coverage option linked to a
33 requirement that covered patients participate in data gathering by being enrolled in a clinical trial
34 or registry that aims to determine the effectiveness of the technology or treatment.^{112,113} For
35 example, while Medicare does not generally cover the cost of *CYP2C19/VKORC1* genotyping to
36 determine warfarin dose, it does cover the cost of the test for Medicare patients who are enrolled
37 in NIH-sponsored trials assessing the clinical utility of *CYP2C19/VKORC1* genotyping.¹¹⁴
38

39 FEDERAL AND PRIVATE PERSONALIZED MEDICINE ACTIVITIES

40

41 Despite the challenges to implementing PM, there are a number of programs and activities at both
42 the federal and private levels that focus on facilitating appropriate clinical implementation.
43 Below are brief summaries of PM activities at the federal and private levels. PM also has been
44 addressed in recent legislation.
45

46 *Department of Health and Human Services*

47

48 The majority of federal PM activities are occurring within the Department of Health and Human
49 Services (HHS).¹¹⁵ In 2006, the HHS Secretary launched the Personalized Healthcare Initiative,
50 with the broad goals of: (1) linking clinical and genomic information to support personalized
51 health care; (2) protecting individuals from discrimination based on unauthorized use of genetic

1 information; (3) ensuring the accuracy and clinical validity of genetic tests performed for medical
2 application purposes; and (4) developing common policies for access to genomic databases for
3 federally sponsored programs.^{84,116} Several HHS agencies are involved in the implementation of
4 these goals.

5 Food and Drug Administration. To date, the FDA has cleared several dozen genetic tests that it
6 considers test kits.^{102,117} Although FDA has chosen not to enforce regulation of LDTs, it has
7 implemented a system to allow voluntary reporting of adverse events and malfunctions associated
8 with LDTs.¹¹⁸ During the last few years, the FDA moved toward increased regulation of genetic
9 tests, evidenced by the release of a guidance for voluntary pharmacogenomic data submission, a
10 draft guidance for pharmacogenomic and genetic tests, and a concept paper for the co-
11 development of pharmacogenomic drugs and diagnostics.⁴ Comments made by FDA officials
12 confirm that the agency is developing at least four PM-related guidance documents that will be
13 publicly available in 2010.¹¹⁹ The FDA also regularly updates prescription product labeling with
14 pharmacogenomics information.^{4,41} Additionally, working with the NIH, the FDA has recently
15 begun an initiative that aims to fast-track biomedical discoveries in PM and other sectors by
16 funding research in regulatory science and ensuring that regulatory considerations are a key part
17 of research planning.¹²⁰

18
19 The Office of Clinical Pharmacology, located within the Center for Devices and Radiological
20 Health at the FDA, is active in pharmacogenomics education initiatives for scientists and
21 physicians.¹²¹ In 2006, it collaborated with the AMA to develop the online CME
22 “Pharmacogenomics and Personalized Medicine.”

23
24 Centers for Medicare and Medicaid Services. CMS, which administers CLIA, plans to promote a
25 more comprehensive approach to the oversight of genetic testing, including enhanced proficiency
26 testing programs for laboratories and training for surveyors. It also plans to work with
27 professional associations to promote the development of consensus guidelines and educational
28 materials on genetic testing.¹¹⁵ To expand the coordination of genetic testing oversight, CMS is
29 collaborating with the CDC, FDA, NIH, and Federal Trade Commission toward future
30 improvements.¹¹³ However, at present, CMS has the authority under CLIA to regulate only
31 laboratory performance; it does not have the authority to regulate tests themselves.

32
33 Centers for Disease Control and Prevention. The CDC’s National Office of Public Health
34 Genomics has been active in efforts to promote the appropriate clinical integration of PM
35 technologies. Among its main projects are EGAPP,⁹³ and GAPPNet (Genomic Applications in
36 Practice and Prevention Network), a collaborative project addressing the chasm between gene
37 discoveries and their clinical validity and utility.¹²² The GAPPNet project focuses on accelerating
38 and streamlining the effective integration of validated genomic knowledge into the practice of
39 medicine and public health by sponsoring research, evaluating research findings, and
40 disseminating high-quality information on candidate genomic applications.¹²² HuGENet (Human
41 Genome Epidemiology Network) is an international project that promotes the integration and
42 synthesis of epidemiological data describing interactions of genetic variants with modifiable risk
43 factors and their contribution to disease.¹²³ The CDC is involved in several other activities
44 contributing to PM, such as the National Program of Cancer Registries, the Genetic Testing
45 Reference Materials Coordination Program, the National Newborn Screening Quality Assurance
46 Program, and the Family History Public Health Initiative.¹¹⁵

47
48 National Institutes of Health. Several institutes within the NIH are working to further the science
49 base that underlies PM technologies, and to develop resources for researchers aiming to translate
50 basic science into clinical application and for health care providers who will encounter PM

1 technologies in the clinic. For example, The Cancer Genome Atlas, launched by the National
2 Cancer Institute (NCI) and the National Human Genome Research Institute (NHGRI), is a
3 collaborative project aimed at accelerating the understanding of the spectrum of genomic changes
4 that occur in cancer.¹¹⁵ The Cancer Biomedical Informatics Grid (caBIG) is an NCI initiative
5 focused on realizing the potential of PM in improving patient outcomes by connecting data,
6 organizations, and individuals to facilitate collaboration and speed research moving diagnostics
7 and therapeutics from bench to bedside.⁸⁴ The Genomic Health Care Branch at the NHGRI
8 promotes genetics literacy among the full spectrum of healthcare providers and their patients and
9 serves as a liaison between the healthcare community and the NHGRI. The NHGRI directs the
10 Ethical, Legal and Social Implications (ELSI) Research Program, which fosters basic and applied
11 research on the ELSI of genetic and genomic research for individuals, families, and
12 communities.¹²⁴ The NHGRI also recently launched the Genetics/Genomics Competency Center
13 (G2C2), an online tool to help educators teach the next generation of nurses and physician
14 assistants about genetics and genomics.¹²⁵

15
16 U.S. Surgeon General. In 2004, the U.S. Surgeon General launched the Family Health History
17 Initiative with the goal of helping all American families to learn more about their FHH.¹²⁶ Every
18 year since 2004, the Surgeon General has declared Thanksgiving Day to be National Family
19 History Day, during which families that have gathered together to celebrate the holiday are
20 encouraged to talk about and to write down the health problems that seem to run in their
21 family.¹¹⁵ To support the initiative, My Family Health Portrait, a Web-based tool for individuals
22 to enter FHH information that generates a record and pedigree that the individual can present to
23 his or her physician, was developed. The most recent version of My Family Health Portrait
24 generates pedigree information that is updateable and EHR-ready, and can be adopted by other
25 organizations wishing to make a FHH tool available to patients and physicians.¹⁹ The AMA has
26 adopted the tool for use in its Care Coordination Platform for consumers, AMA-Health.org. The
27 Surgeon General recently announced that My Family Health Portrait will be compatible with
28 Microsoft's HealthVault personal health platform.¹²⁷

29
30 Secretary's Advisory Committees on Genetics, Health, and Society. SACGHS is charged with:
31 (1) assessing how genetic technologies are being integrated into health care and public health; (2)
32 studying the clinical, public health, ethical, economic, legal, and societal implications of genetic
33 and genomic technologies and applications; (3) identifying opportunities and gaps in research and
34 data collection analysis efforts; (4) analyzing uses of genetic information in education,
35 employment, insurance, and law; and (5) serving as a public forum for discussion of issues raised
36 by genetic and genomic technologies.¹²⁸ SACGHS has developed a number of reports on topics
37 such as the U.S. system of oversight of genetic tests, coverage and reimbursement of genetic
38 services, pharmacogenomics, gene patenting, and the education and training of health care
39 providers in genetics.^{30,76,107,129} Reports contain recommendations for actions by the Secretary
40 that SACGHS believes would improve the use of genetic technologies in health care.

41 42 *Personalized Medicine Activities of Non-Governmental and Private Organizations*

43
44 Professional Organizations. A number of professional organizations representing health care
45 providers have developed clinical practice guidelines on PM topics, and educational and point-of-
46 care resources. The American College of Medical Genetics (ACMG) is arguably the most active
47 professional organization providing genetics resources to physicians. It has published practice
48 guidelines on several genetics subjects, policy statements, and standards for clinical laboratories;
49 developed CMEs on genetic medicine; developed "ACT sheets," which describe the short-term
50 actions a health professional should take in the care of an infant that has screened positive in the
51 newborn screening panel; and holds an Annual Clinical Genetics meeting at which advancements

1 in the clinical use of genetic technologies are presented.¹³⁰ Other specialty professional
2 organizations, such as ASCO, have developed practice guidelines and policy statements
3 pertaining to genetics in their respective specialties.⁶²

4 There is widespread belief that primary care physicians will encounter genetics issues and use
5 genetic technology with increasing frequency.^{65,72,73} Accordingly, professional organizations
6 representing primary care physicians have been active in providing education and resources on
7 genetics topics. In 2005, the American Academy of Family Physicians selected Genomics as its
8 Annual Clinical Focus. As part of the focus, it provided publications and resources on FHH,
9 familial cancers, newborn screening, ethical issues, pharmacogenetics, and inborn errors of
10 metabolism.¹³¹ The American Academy of Pediatrics focuses on providing education and
11 developing policy on newborn screening topics and genetic disorders affecting children.¹³² The
12 American Congress of Obstetricians and Gynecologists provides education and helps in
13 developing policy on genetic screening of pregnant and nonpregnant women and adolescents.¹³³
14 The AMA has developed several CME programs and educational resources; resources on genetics
15 in routine clinical practice, pharmacogenomics, and hereditary cancers are currently under
16 development.

17
18 Approximately 10 years ago, several professional organizations collaborated on the Genetics in
19 Primary Care (GPC) project, aiming to enhance the ability of faculty to incorporate the clinical
20 application of genetic information into undergraduate and graduate primary care medical
21 education. GPC workgroups planned, implemented, and evaluated outcomes of training
22 programs in genetics, targeting family medicine, general internal medicine, and general pediatrics
23 faculty. The GPC project has had lasting effects on its participants' teaching and clinical
24 practices.¹³⁴ A 2009 follow-up found that all faculty respondents reported having made changes
25 to their formal and informal teaching practices, and that the majority reported changes to their
26 clinical practice, including an increased awareness of genetics in clinical situations and more
27 appropriate referral patterns.¹³⁴

28
29 The pathologists and laboratory directors represented by the College of American Pathologists
30 (CAP) are a valuable resource to physicians. CAP works to assist physicians in implementing
31 PM by developing and providing diagnostic testing, interpreting and clearly reporting test results,
32 integrating test information into clinical care with other health-care providers, and developing and
33 promoting adherence to information standards.¹³⁵

34
35 In addition to providing resources for health care providers, many professional organizations are
36 involved in efforts to address policy issues surrounding genetics, such as appropriate regulation of
37 genetic tests and ensuring the privacy of genetic information.

38
39 The National Coalition for Health Professional Education in Genetics. NCHPEG was established
40 in 1996 by the AMA, American Nurses Association, and NHGRI, with the goal of integrating
41 genetics content into the knowledge base of health professionals and students of the health
42 professions.¹³⁶ NCHPEG develops educational tools and information resources that are
43 accessible and useful to the target audience.¹³⁶ NCHPEG's members are an interdisciplinary
44 group of individuals and leaders from more than 80 health professional organizations, consumer
45 and volunteer groups, government agencies, private industry, managed care organizations, and
46 genetics professional societies; a representative from the AMA has held a position on the
47 NCHPEG Board of Directors since its inception.¹³⁶ NCHPEG has developed several resources
48 for health professionals: genetics core competencies; educational programs on genetics in
49 psychiatrics, genetics in race, and genetics in common complex disorders; and targeted genetics
50 programs for non-physician health care providers such as physician assistants, speech-language

1 pathologists, dentists, and nutritionists.¹³⁶ It also holds an annual meeting focusing on a genetics
2 topic relevant for primary care providers.

3 Institute of Medicine. In 2007, the Institute of Medicine (IOM), a division of the National
4 Academies of Science, established the Roundtable on Translating Genomic-Based Research for
5 Health. The Roundtable is made up of leaders from academia, industry, government,
6 foundations, and associations who have a mutual interest in addressing the issues surrounding the
7 translation of genomic-based research.¹³⁷ Its goal is to advance the field of genomics and
8 improve the translation of research findings to health care, education, and policy.¹³⁷ The
9 Roundtable holds regular workshops and has produced several reports based on the workshops,
10 such as “Diffusion and Use of Genomic Innovations in Health and Medicine,”¹³⁸ “Innovations in
11 Service Delivery in the Age of Genomics,”¹³⁹ and “Systems for Research and Evaluation for
12 Translating Genome-Based Discoveries for Health.”¹⁴⁰ An AMA representative holds a position
13 on the Roundtable.

14
15 Personalized Medicine Coalition. The Personalized Medicine Coalition (PMC) is a group of
16 approximately 150 federal agencies, clinical laboratories, diagnostic companies, biotechnology
17 companies, patient advocacy groups, and research and educational institutions. The PMC works
18 to advance the understanding and adoption of personalized medicine by collaborating with
19 member organizations and outside experts to identify, analyze, and address ethical, legal and
20 social implications of personalized medicine; providing a forum for debating public policy issues
21 surrounding personalized medicine; educating policymakers and healthcare leaders about the
22 importance of personalized medicine and its positive evolution; and, serving as an umbrella
23 organization for stakeholders who are conducting personalized medicine research in both the
24 public and private sectors.¹⁴¹ The AMA is a member of the PMC.

25
26 Genetic Alliance. Genetic Alliance is an organization representing more than 1,000 genetic
27 disease-specific advocacy groups, health care professionals, researchers, universities, and people
28 affected by genetic diseases. It works to improve patients’ health by fostering the integration of
29 genetic advances into quality healthcare, public awareness, and consumer-informed public
30 policies. It has created a number of resources for physicians, researchers, and consumers seeking
31 to advance and utilize genetic technologies, such as a tool to evaluate the content, quality, and
32 usability of educational materials, and a resource repository containing documents, links, audio,
33 and video files on genetics-related topics. Genetic Alliance is also focused on advancing national
34 policy that benefits people affected with genetic disorders; each year, it organizes “Genetics Day
35 on the Hill,” an event in which participants visit the offices of their elected officials to educate
36 Congress about genetics in health and healthcare.¹⁴²

37
38 Genetics and Public Policy Center. The Genetics and Public Policy Center (GPPC) was created
39 in 2002 at Johns Hopkins University to help policymakers and the public understand the
40 challenges and opportunities of genetic medicine. GPPC’s goals are to develop and advocate for
41 policies ensuring the safety and effectiveness of genetic tests and treatments; create models for
42 fair systems of reimbursement to ensure broad access to genetic medicine and incentives for
43 innovation; advocate for a high-throughput, responsive, and evidence-based system for creating,
44 disseminating, and adopting medical and industry guidelines for genetic testing; protect genetic
45 information so that the public feels safe taking a genetic test and participating in genetic research;
46 and build public understanding of, and trust in, genetic medicine. GPPC has been especially
47 active in advocating for proper regulation of genetic tests, including those available directly to
48 consumers.¹⁴³

49

1 *Genetics in Federal Legislation*

2
3 GINA. After approximately 12 years of advocacy efforts, the Genetic Information
4 Nondiscrimination Act (GINA), was signed into law in 2008.¹⁴⁴ GINA, together with
5 nondiscrimination provisions of the Health Insurance Portability and Accountability Act,
6 generally prohibits health insurers or health plan administrators from requesting or requiring
7 genetic information of an individual or the individual's family members, or using it for decisions
8 regarding coverage, rates, or preexisting conditions.^{144,145} GINA also prohibits most employers
9 from using genetic information for hiring, firing, or promotion decisions, and for any decisions
10 regarding terms of employment.^{144,145} Until GINA was passed, there was little protection for
11 patients wishing to keep their genetic information private from employers or insurance
12 companies. There is now hope that those who resisted needed genetic tests because of fear that
13 insurance carriers or employers could gain access to results will now be more willing to take
14 advantage of the health information that testing offers.¹⁴⁶ While GINA offers significant
15 protection from genetic discrimination, it does have shortcomings. For example, GINA does not
16 protect against discrimination by life, disability, or long term-care insurers,¹⁴⁷ and it does not
17 prohibit health insurers from using genetic test results in making health insurance payment
18 decisions.¹⁴⁵ Also, the employment provisions of GINA do not generally apply to employers with
19 fewer than 15 employees.¹⁴⁵

20
21 ARRA Funding for PM Research. The American Recovery and Reinvestment Act (ARRA,
22 2009) contained funding opportunities for research into PM applications, with special emphasis
23 on comparative effectiveness outcomes. Several applications proposing to study the comparative
24 effectiveness of PM applications in cancer therapies were funded. For example, University of
25 Pennsylvania researchers received funding to develop a coordinated, multidisciplinary center for
26 the generation and synthesis of evidence to support the translation of genomic tests into
27 improvements in cancer prevention, screening, diagnosis, treatment, and survivorship;¹⁴⁸
28 University of Southern California researchers received funding to undertake a large-scale
29 collaborative effort that aims to uncover genetic predictors of prostate cancer in African
30 American men;¹⁴⁹ and researchers at St. Jude Children's Research Hospital received funding for
31 projects that will enable the first integrated genomic analysis of adolescent and young adult
32 lymphoblastic leukemia.¹⁵⁰

33
34 The Patient Protection and Affordable Care Act. The health system reform legislation recently
35 signed into law contains provisions supporting research on PM. It creates a non-profit,
36 independent Patient-Centered Outcomes Research Institute, which will conduct comparative
37 effectiveness research. A key focus of the research will examine the utility and effectiveness of
38 medical services in subpopulations, including those differentiated by genetic and molecular
39 subtype.¹⁵¹

40 41 *Personalized Medicine Implementation in Health Systems*

42
43 PM has been recognized as offering potentially remarkable benefits in the delivery of care.
44 Several community and academic health centers have begun investing in infrastructure that would
45 support PM implementation and research programs aligned with the delivery of PM in patient
46 care. Programs are aimed at increasing the use of genomics and other molecular techniques in
47 clinical care, using HIT to integrate clinical care with research findings, and exploring methods to
48 address the ethical, legal, and social implications of genomic medicine in patient care settings.⁸⁴
49 Included in Appendix III is a sample of health systems that have implemented PM.

50

1 CONCLUSIONS

2
3 It has long been recognized that individual patients respond to the same disease and treatments
4 differently; Hippocrates said “It is far more important to know what person the disease has than
5 what disease the person has.”^{4,152} The goal of PM is to identify these individual differences so
6 that treatments and preventions can be tailored. However, there are challenges to implementing
7 that goal. In order to maximize the benefit of PM technologies for patient care, several barriers
8 need to be addressed. Most importantly, the health care workforce must become educated about
9 the use of genetic technologies in clinical care and the potential benefits of PM. The amount of
10 information known about the genetic basis of disease is growing rapidly and shows no sign of
11 abating. Genomic-based clinical applications become available almost immediately, whether or
12 not they are ready for clinical implementation. Knowledge about genetics will better prepare
13 health care professionals to determine the appropriate use of PM technologies to enhance
14 diagnosis and treatment. Also, better systems of oversight and regulation must be implemented,
15 an exploration of the type of evidence that is sufficient to demonstrate clinical validity and utility
16 should be undertaken, and coverage of clinically useful PM applications should be considered by
17 insurers.

18
19 RECOMMENDATIONS

20
21 The Council on Science and Public Health recommends that the following statements be adopted
22 and the remainder of this report be filed:

- 23
24 1. That our American Medical Association reaffirm Directives D-460.976, “Genomic
25 and Molecular-based Personalized Health Care,” and D-480.987, “Direct-to-
26 Consumer Marketing and Availability of Genetic Testing.” (Reaffirm HOD Policy)
27
28 2. That our AMA acknowledge the increasingly important role of genomic-based
29 personalized medicine applications in the delivery of care, and will continue to assist
30 in informing physicians about relevant personalized medicine issues. (New HOD
31 Policy)
32
33 3. That our AMA continue to develop educational resources and point-of-care tools to
34 assist in the clinical implementation of genomic-based personalized medicine
35 applications, and will continue to explore external collaborations and additional
36 funding sources for such projects. (Directive to Take Action)
37
38 4. That our AMA continue to represent physicians’ voices and interests in national
39 policy discussions of issues pertaining to the clinical implementation of genomic-
40 based personalized medicine, such as genetic test regulation, clinical validity and
41 utility evidence development, insurance coverage of genetic services, direct-to-
42 consumer genetic testing, and privacy of genetic information. (New HOD Policy)

Fiscal Note: \$20,000 to develop educational resources

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Appendix I. List of Acronyms

ACMG: American College of Medical Genetics
AHIP: America's Health Insurance Plans
AMA: American Medical Association
ARRA: American Recovery and Reinvestment Act
ASCO: American Society of Clinical Oncology
BCM: Baylor College of Medicine
caBIG: cancer Biomedical Informatics Grid®
CAP: College of American Pathologists
CDC: Centers for Disease Control and Prevention
CDS: clinical decision support
CED: coverage with evidence development
CLIA: Clinical Laboratory Improvement Amendments of 1988
CME: Continuing Medical Education
CMS: Centers for Medicare and Medicaid Services
CPGH: Center for Personalized Genetic Healthcare (Cleveland Clinic)
DTC: direct-to-consumer
EGAPP: Evaluation of Genomic Applications in Practice and Prevention
EHR: electronic health record
ELSI: ethical, legal, and social implications
FDA: U.S. Food and Drug Administration
FHH: family health history
FURTHeR: Federated Utah Research Translational Health e-Repository
GAPPNet: Genomic Applications in Practice and Prevention Network
GINA: Genomic Information Nondiscrimination Act
GMI: Genomic Medicine Institute (Cleveland Clinic)
GPC: Genetics in Primary Care
GPPC: Genomics and Public Policy Center
GWAS: genome-wide association study
G2C2: Genetics/Genomics Competency Center
HHS: U.S. Department of Health and Human Services
HIT: health information technology
HOD: AMA House of Delegates
HPCGG: Harvard Medical School-Partners Health Care Center for Genetics and Genomics
HuGENet: Human Genome Epidemiology Network
IOM: Institute of Medicine
LDT: laboratory-developed test
MEDCAC: Medicare Evidence Development and Coverage Advisory Committee
NCHPEG: National Coalition for Health Professional Education in Genetics
NCI: National Cancer Institute
NHGRI: National Human Genome Research Institute
NIH: National Institutes of Health
PBMC: peripheral blood mononuclear cells
PM: personalized medicine
PMC: Personalized Medicine Coalition
PRMP: Personalized Medicine Research Project (Marshfield Clinic)
RCT: randomized controlled trial
SACGHS: Secretary's Advisory Committee on Genetics, Health, and Society
TCC: Total Cancer Care (Moffitt Cancer Center)
USPSTF: United States Preventive Services Task Force

Appendix II. Selected Genetics Educational Resources for Health Care Providers.

Name of Resource:	Developed by:	Format:	Access:
Genetics in Clinical Practice: A Team Approach (2002, updated in 2010)	Dartmouth University, CDC, AMA	Online CME course (CME credit available)	TBD (contact pharmacogenomics@ama-assn.org)
Genetics and Your Practice (2003, updated in 2009)	March of Dimes	Online CME course (CME credit available)	http://www.marchofdimes.com/gyponline/index.bm2
PharmGenEd (2009)	UCSD Skaggs School of Pharmacy and Pharmaceutical Sciences	Online CME course (CME credit available)	http://pharmacogenomics.ucsd.edu/home.aspx
Genetic Risk, Screening, and Intervention (2009)	American College of Preventive Medicine	Online CME course (CME credit available)	http://live.blueskybroadcast.com/bsb/client/CL_DEFAULT.asp?Client=446569&PCAT=1434&CAT=1434
The Future of Medicine: Pharmacogenomics (2008)	American College of Clinical Pharmacology	Online course (no CME)	http://user.accpl.org/Sample_Home.htm
Personalized health care report 2008: Warfarin and genetic testing (2008)	AMA, Critical Path Institute, and Arizona Center for Education and Research on Therapeutics	Brochure	http://www.ama-assn.org/go/warfarindosing
Surgeon General's Family History Initiative Resource Packet (2008)	U.S. Surgeon General	Web site	http://www.hhs.gov/familyhistory/respatchealth.html
Pharmacogenomics and Personalized Medicine (2007)	AMA, FDA	Online CME course (CME credit no longer available)	http://ama.learn.com
Genetics in the Physician Assistant Practice (2007)	NCHPEG	Online CME course (CME no longer available)	http://pa.nchpeg.org/
ACMG Basics: Genetics for Providers (2007)	ACMG	CD-ROM CME course (CME no longer available)	http://www.acmg.net/AM/Template.cfm?Section=Terms_and_Conditions&termsreturnurl=Section=CME_Activities&Template=/CM/HTMLDisplay.cfm&ContentID=2856

Genetics and Common Disorders: Implications for Primary Care and Public Health Providers (2006)	NCHPEG	CD-ROM course (no CME)	Contact info@nchpeg.org to request a copy of the CD-ROM
Genetics in the Practice of Speech-Language Pathology and Audiology (2006)	NCHPEG	Online course (no CME)	http://shla.nchpeg.org/
Race, Genetics, and Health Care (2006)	NCHPEG	Online CME video presentation (CME no longer available)	http://www.nchpeg.org/content.aspx?sc=raceandgenetics&sub=1
Understanding Genetics: A Guide for Patients and Professionals (2006)	Genetic Alliance	Downloadable manual	http://www.geneticalliance.org/pubs-understanding-genetics-download
Genetics Through a Primary Care Lens (2005)	Genetics in Primary Care project	Web site	http://www.genetests.org/servlet/access?id=INSERTID&key=INSERTKEY&fcn=y&filename=/tools/index.html
GeneTests Educational Materials (regularly updated)	NIH, University of Washington	Web site	http://www.ncbi.nlm.nih.gov/projects/GeneTests/static/concepts/conceptindex.shtml
Genetics and Genomics for Health Professionals (regularly updated)	NHGRI	Web site	http://www.genome.gov/27527599
Genetics Home Reference (for patients and consumers) (regularly updated)	National Library of Medicine	Web site	http://ghr.nlm.nih.gov/

Appendix III. Examples of Health System Implementation of PM. (Adapted from the U.S. Department of HHS report *Personalized Health Care: Pioneers, Partnerships, Progress*;⁸⁴ and from the Web sites of each medical center.)

Baylor College of Medicine (BCM). The Baylor Clinic and Hospital facilities, now under construction, were designed with the intent of fully delivering PM. BCM has developed an interactive, responsive EMR that includes CDS capable of integrating genetic information. Its Human Genome Sequencing Center and other faculty researchers have developed the BCM Chip, a diagnostic platform for pharmacogenomics testing, assaying risk for common complex diseases, human leukocyte antigen typing, single-gene disorder diagnosis, and predicting cancer susceptibility. Also, to prepare the next generation of health care providers for genomic medicine, BCM has developed new educational objectives and programs for all levels of medical training.⁸⁴

Cleveland Clinic Genomic Medicine Institute/Center for Personalized Health Care. The Genomic Medicine Institute (GMI) serves as an expert base for the principles and practice of genomic medicine as a single platform for research, academic clinical care, and outreach and education ultimately directed at genomics-based personalized healthcare. The clinical branch of the GMI is the Center for Personalized Genetic Healthcare (CPGH). Working closely with a patient's physician and other departments within the Cleveland Clinic, the CPGH team addresses healthcare issues with patients who have, or are at risk to have, inherited conditions. Services are available at satellite Cleveland Clinic locations as well.¹⁵³

El Camino Hospital Genomic Medicine Institute (Silicon Valley, CA). El Camino Hospital has begun to provide the necessary impetus and infrastructure to accelerate the process of adoption of genomics for the benefit of its patients. Its three-pronged approach is to identify genetic and genomic tests that are most appropriate for patients, support their integration into clinical practice, and provide educational and counseling support to patients.¹⁵⁴

Fox Chase Institute for Personalized Medicine (Philadelphia, PA). In 2009, Fox Chase Cancer Center launched the Institute for Personalized Medicine, a program aiming to match targeted drug therapies to the genetic profiles of individual patient tumors on a large scale. Fox Chase has already established a substantial Biosample Repository and Tumor Bank that will serve as a component to the program. The genetic information to be gathered about individual patient tumors offers the possibility of individualizing cancer treatments selected for patients.¹⁵⁵

Geisinger Health System (Danville, PA). Geisinger Health System's personalized medicine program is an initiative to re-engineer the paradigm of healthcare from reactive to predictive and, with the help of researchers and physicians, engage patients in their personal health and wellness. A program at Geisinger, MyCode, is capitalizing on the health system's ability to link genomic information with its advanced electronic health record system and growing biobank. MyCode is a tool aiming to match genes with a comprehensive profile of a specific chronic condition, enabling researchers to study groups of patients with similar signs and symptoms and predict and understand how they will respond to specific treatments.¹⁵⁶

Harvard-Partners. The Harvard Medical School-Partners Health Care Center for Genetics and Genomics (HPCGG) was founded several years ago to enhance the Partners HealthCare System infrastructure and to speed adoption and improve the quality of PM. HPGCC has created facilities that support research activities and a CLIA-certified molecular diagnostic laboratory offering gene-based tests to health care providers.⁸⁴ HPGCC also has deployed an information

technology infrastructure that links together the research facilities, laboratory, and the Partners HealthCare EMR.⁸⁴

Marshfield Clinic (Marshfield, WI). The Marshfield Clinic has been engaged in both PM research and delivery. In 2002, Marshfield Clinic launched the Personalized Medicine Research Project (PRMP) as a catalyst for implementation of PM in the clinic. PRMP has enrolled over 20,000 adults in a project designed to support research into pharmacogenomics, genetic basis of disease, and population genetics. Marshfield's clinical delivery of PM, informed by the PRMP, is supported by its Medical Genetic Services Department that provides clinical genetic consulting and genetic counseling, its molecular diagnostic laboratory, and genetics educational programs for its physicians and patients.⁸⁴

Moffitt Cancer Center (Tampa, FL). Moffitt Cancer Center has developed the Total Cancer Care (TCC) program, made up of a large cancer biorepository and an information system containing patients' clinical outcomes data, with the goal of discovering biomarkers for the identification of high risk populations, early detection, predictors of therapy response, and clinical trial matching. There are now more than 20,000 patients from 16 clinical sites enrolled, and a central data warehouse containing biorepository, cancer registry, and clinical and molecular profiling data, is in place with portals to access it for researchers, physicians, and patients planned.⁸⁴

Ohio State University Center for Personalized Health Care. The Ohio State University Center for Personalized Health Care is aimed at supporting research, education and translation of personalized medicine. Projects within the Center focus on biomedical informatics, cancer genetics, pharmacogenomics, and research data management.¹⁵⁷

University of Utah/Intermountain Healthcare. The University of Utah (U of U) has begun the Federated Utah Research Translational Health e-Repository (FURTheR), an informatics infrastructure that will link genotypic, phenotypic, genealogic, clinical, environmental, and public health data from disparate sources statewide and make them available to health care providers through a Web-based portal. This is partly possible because of the Utah Population Database, which contains genealogy, demographic, and kinship information for more than one million individuals in 170,000 families.⁸⁴